

Message Text

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ORIGIN IO-10

INFO OCT-01 AF-06 ARA-06 EA-07 EUR-12 NEA-10 CIAE-00

DODE-00 PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01

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FM SECSTATE WASHDC

TO ALL DIPLOMATIC POSTS PRIORITY

C O N F I D E N T I A L STATE 225930

E.O. 11652: GDS

TAGS: PFOR, UN, KS

SUBJECT:KOREAN QUESTION IN THE UN

FOLLOWING POSTS INFO ONLY: ABU DHABI, ADDIS ABABA,
AMMAN, ATHENS, BANGKOK, BLANTYRE, CANBERRA, CARACAS,
COPENHAGEN, DOHA, FREETOWN, JAKARTA, KINSHASHA, KUALA
LUMPUR, KUWAIT, LAGOS, LISBON, MADRID, MANAMA, MASERU,
MBABANE, NASSAU, NDJAMENA, NIAMEY, OSLO, PANAMA, PARIS,
PORT LOUIS, PORT MORESBY, PORT OF SPAIN, RABAT, RANGOON,
SANA, SINGAPORE, STOCKHOLM, SUVA,
TEGUCIGALPA, TUNIS

1. DEPT IS DETERMINED TO INSURE THAT ON MATTERS OF
VITAL CONCERN TO THE UNITED STATES WHICH WILL ARISE
DURING THE 30TH REGULAR SESSION OF THE GENERAL ASSEMBLY,
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EVERY GOVERNMENT WITH WHICH WE MAINTAIN RELATIONS IS
MADE KEENLY CONSCIOUS OF THE IMPORTANCE WE ATTACH TO
THEIR POSITIONS ON THESE QUESTIONS. THEY MUST REALIZE
THAT VOTES ON THE FEW ISSUES WHICH WE DEFINE AS VITAL

TO OUR INTERESTS ARE OF SUCH IMPORTANCE THAT FAILURE TO BE RESPONSIVE TO OUR REQUESTS FOR COOPERATION WILL NORMALLY BE REFLECTED IN OUR BILATERAL RELATIONS.

2. FOR 30TH GA, WE HAVE IDENTIFIED KOREA AS ISSUE

MOST VITAL TO OUR INTERESTS. AMERICAN FORCES ARE IN KOREA AND WILL REMAIN THERE TO CARRY ON OUR COMMITMENTS TO SUPPORT ROK AGAINST ANY THREATS OF REUNIFICATION BY FORCE AS LONG AS US TROOPS ARE WANTED AND NEEDED. COMMUNIST POWERS AND CERTAIN RADICAL LDC'S ARE DETERMINED TO UNDERMINE OUR POSITION THERE, AS WELL AS ROK'S PRESTIGE AND SECURITY. IN SEPARATE TELEGRAMS, INFO POSTS WILL BE INSTRUCTED TO MAKE DEMARCHES ON KOREAN ISSUE WHICH WILL ADD SPECIFIC ARGUMENTS AND VOTING OBJECTIVES TO TALKING POINTS IN PARA 7 BELOW. ACTION POSTS REQUESTED TAKE EARLIEST OPPORTUNITY TO EXPLAIN NEW DEVELOPMENT OF OUR PROPOSALS ON KOREA AND TO INSURE THAT THE GOVERNMENTS TO WHICH THEY ARE ACCREDITED UNQUESTIONABLY RECOGNIZE THE HIGH IMPORTANCE THAT THE US ATTACHES TO THEIR VOTES ON THIS ISSUE.

3. IN HIS UNGA SPEECH THE SECRETARY SET FORTH US POSITION ON KOREA, INDICATED OUR WILLINGNESS TO TERMINATE UN COMMAND SUBJECT ONLY TO THE ARMISTICE AGREEMENT. HE ALSO PROPOSED THAT MEETING WITH THE PARTIES DIRECTLY CONCERNED WITH THE ARMISTICE AGREEMENT (US, ROK, PRC, DPRK) CONVENE A CONFERENCE TO DISCUSS WAYS TO PRESERVE THE ARMISTICE AGREEMENT. HE ALSO STATED THE WILLINGNESS OF THE USG AND ROKG TO EXPLORE OTHER MEASURES TO REDUCE TENSION ON THE KOREAN PENINSULA AT SUCH A MEETING; INCLUDING POSSIBILITY OF A LARGER CONFERENCE TO NEGOTIATE A MORE FUNDAMENTAL ARRANGEMENT.

4. IN ADDITION, THE SECRETARY REITERATED OUR INTEREST IN DUAL ENTRY OF BOTH SOUTH AND NORTH KOREA INTO THE CONFIDENTIAL

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UN WITHOUT PREJUDICE TO THEIR EVENTUAL REUNIFICATION, AS WELL AS READINESS TO TAKE SIMILAR RECIPROCAL ACTIONS IF NORTH KOREA AND ITS ALLIES WOULD MOVE TO IMPROVE THEIR RELATIONS WITH THE ROK.

5. IN SUM, WE BELIEVE USG POSITION RE KOREA, AS DESCRIBED IN SECRETARY'S SPEECH IS REASONABLE, CONSTRUCTIVE APPROACH WHICH SHOULD ENJOY THE WIDEST SUPPORT WITHIN THE INTERNATIONAL COMMUNITY. THE CONSTRUCTIVE NATURE OF OUR PROPOSAL IS IN CLEAR CONTRAST TO NORTH KOREAN DEMANDS FOR US TROOP WITHDRAWAL AND "PEACE AGREEMENT" ONLY BETWEEN USG AND NORTH KOREA, A PROPOSAL WHICH WOULD EXCLUDE THE ROK,

AN ESSENTIAL PARTICIPANT IN ANY CONFERENCE ON SECURITY
ON THE KOREAN PENINSULA.

6. THE FOLLOWING TALKING POINTS SHOULD BE USED IN
CONNECTION WITH SECRETARY'S SEPTEMBER 22 SPEECH IN AN
EFFORT TO GENERATE SUPPORT FOR OUR RESOLUTION (NEW TEXT
WILL BE SENT SHORTLY IF, AS EXPECTED, IT REVISED),
OPPOSITION TO THE NORTH KOREAN RESOLUTION (STATE 193693
NOTAL AND USUN 3623 NOTAL), AND SUPPORT ON PROCEDURAL
VOTES (EXCEPT EAST EUROPEAN CAPITALS, MOSCOW AND
PEKING. REPRESENTATIONS IN ALGIERS AND DAMASCUS SHOULD
BE AT DISCRETION OF AMBASSADOR IF SUCH APPROACHES DEEMED
USEFUL.)

7. TALKING POINTS

-- THE ITEM ON THIS YEAR'S AGENDA WHICH IS MOST IMPORTANT
TO US IS KOREA.
-- THIS YEAR WE ARE MAKING A SPECIAL EFFORT TO BE
RESPONSIVE TO DESIRES EXPRESSED BY 29TH ASSEMBLY TO
WORK TOWARDS DISSOLUTION OF UN COMMAND IN KOREA WHILE
PRESERVING ARMISTICE AGREEMENT.
-- IN HIS SPEECH SEPTEMBER 22 THE SECRETARY PROPOSED A
MEETING OF PARTIES CONCERNED WITH 1953 ARMISTICE IN
KOREA WITH A VIEW TO (1) FINDING A MEANS TO MAINTAIN
ARMISTICE SECURELY WHILE PHASING OUT UN COMMAND; (2)
DISCUSSING MEANS FOR REDUCTION OF TENSION BETWEEN
NORTH AND SOUTH KOREA.
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-- WE ARE NOW MODIFYING OUR RESOLUTION TO REFLECT MORE
CLEARLY THIS EFFORT.
-- WE HAVE ALSO ANNOUNCED THAT USE OF UN FLAG HAS BEEN
LIMITED TO THOSE INSTALLATIONS WHICH ARE DIRECTLY
CONNECTED WITH THE MAINTENANCE OF THE ARMISTICE.
-- THE EFFORTS GIVE SUBSTANCE TO TEXT OF OUR RESOLUTION
WHICH IN ITS NEW FORM WILL STATE THE AIM OF (1)
MAINTAINING THE ARMISTICE WITHOUT THE UN COMMAND;
(2) HOLDING A MEETING OF THE PARTIES CONCERNED TO
ACHIEVE THIS OBJECTIVE; (3) MOVING BEYOND THIS TO
ACHIEVE REDUCTION OF TENSION AND THE RECONCILIATION OF
THE PARTIES.
-- NORTH KOREAN RESOLUTION MAY APPEAR TO HAVE SIMILAR
OBJECTIVES. IN FACT, HOWEVER, AS CAN BE SEEN FROM
LETTER INTRODUCING IT, IT AIMS FOR (1) CONFERENCE
IN WHICH THE SOUTH KOREANS ARE NOT EVEN TO BE ASKED
TO PARTICIPATE; (2) ABOLITION OF THE UN COMMAND WITHOUT
PROVISION FOR AN AGREED ARMISTICE REPLACEMENT MECHANISM
TO ASSURE MAINTENANCE OF THE ARMISTICE; (3) REMOVAL
OF ALL US TROOPS FROM SOUTH KOREA, DESPITE FACT THAT
THEIR PRESENCE IS A BILATERAL US-ROK MATTER.

-- IN THREE WAYS, THEREFORE, NORTH KOREAN RESOLUTION
AIMS TO WEAKEN AND ISOLATE THE ROK BY IGNORING NEED TO
MAINTAIN ARMISTICE; BY IGNORING ROK AS ESSENTIAL
PARTICIPANT IN ANY CONFERENCE ON SECURITY ARRANGEMENTS
ON THE KOREAN PENINSULA; AND BY AIMING TO REMOVE
BILATERALLY AGREED PRESENCE OF US FORCES WHILE NORTH
KOREA MAINTAINS ITS BILATERAL DEFENSE ARRANGEMENTS WITH
PRC AND USSR WHICH HAVE TROOPS ACROSS THEIR COMMON
BORDERS WITH NORTH KOREA.

8. POSTS SHOULD REPORT THEIR DISCUSSIONS INFO USUN
AND SEOUL. INGERSOLL

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